

Message Text

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PAGE 01 WARSAW 07365 01 OF 02 231317Z

ACTION MCT-02

INFO OCT-01 EUR-12 EA-10 ISO-00 SS-15 SP-02 CAB-02
CIAE-00 COME-00 DODE-00 DOTE-00 EB-08 INR-10
NSAE-00 FAA-00 L-03 PM-05 SY-05 PA-01 H-01 CA-01
SSO-00 NSCE-00 INRE-00 AF-10 ARA-10 NEA-10 OIC-02
IO-13 /123 W

-----084396 231323Z /43

O R 231206Z AUG 78

FM AMEMBASSY WARSAW

TO SECSTATE WASHDC IMMEDIATE 6948

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 1 OF 2 WARSAW 7365

EO 11652: GDS

TAGS: PINR

SUBJ: BONN SUMMIT PARTICIPANTS MEETING ON HIJACKING

REF: (A) WARSAW 7213 (B) STATE 212172

1. REPRESENTATIVE OF BONN SUMMITT GROUT MET AGAIN HERE
AUGUST 22. SINCE LAST MEETING (REF A) ITALIAN AMB AND
CANADIAN CHARGE HAVE RECEIVED INSTRUCTIONS BUT UK AMB
HAD NOT.

2. FRG AMBASSADOR STATED THAT FURTHER CONTACTS BETWEEN
FRG AND SUMMIT CAPITALS HAD RESULTED IN AN AGREEMENT
DESCRIBED PARA 2(REF B). HOWEVER, FRENCH CHARGE INDI-
CATED THAT HIS INSTRUCTIONS HAD NOT CHANGED SIGNIFICANTLY,
I.E., THAT FRG AMB ALONE SHOULD MAKE APPROACH TO GOP ON
BEHALF OF ALL AND THERE SHOULD NOT REPEAT NOT BE NOTES
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PAGE 02 WARSAW 07365 01 OF 02 231317Z

VERBALE FROM OTHERS. ITALIAN,JAPANESE, CANADIAN AND US
REPRESENTATIVES CONFIRMED, HOWEVER, FRG AMB'S
UNDERSTANDING.

3. IN SUBSEQUENT DISCUSSION, I SUGGESTED THAT
THREE REPRESENTATIVES COULD MAKE JOINT APPROACH
TO GOP THUS EMPHASIZING SERIOUSNESS OF PURPOSE

WITHOUT INVOLVING ALL SEVEN. THIS WAS ACCEPTABLE TO JAPAN, ITALY, AND UK. CANADIAN CHARGE HAD SOME RESERVATIONS BUT DID NOT REJECT IT. FRENCH CHARGE MAINTAINED HIS PREVIOUS POSITION. THE ITALIAN AMBASSADOR, IN DISPLAY OF FIRMNESS, TOLD FRENCH CHARGE IT WAS ABSOLUTELY MINIMUM REQUIREMENT THAT ALL SEVEN SUBMITTED NOTES VERBALE. HE THEN SUGGESTED TWO OPTIONS: (1) ONE AMB, PREFERABLY FROM FRG SHOULD SPEAK FOR ALL SEVEN; (2) AS VARIANT ONE AMB WOULD APPROACH GOP AT FOREIGN MINISTER LEVEL AND REMAINDER WOULD MAKE SIMILAR BUT SEPARATE APPROACHES AT VICE MINISTER LEVEL. IN POLL BEFORE MEETING BROKE UP, CANADA, ITALY AND US EXPRESSED PREFERENCES FOR SECOND SUGGESTION, FIRST FOR FIRST, JAPAN WAS PREPARED TO ACCEPT EITHER, GERMANY HAD NO OPTION, AND UK, ALTHOUGH WITHOUT INSTRUCTIONS, COULD PROBABLY ACCEPT EITHER. MOST OF PARTICIPANTS SAID THEY WOULD GO BACK TO THEIR GOVERNMENTS ON THIS POINT.

4. IN INTERIM BETWEEN AUGUST 18 AND 22 MEETINGS, UK EMBASSY AND THEN US EMBASSY HAD REWRITTEN EARLIER FRG DRAFT OF NOTE VERBALE, TEXT OF WHICH FOLLOWS:

"DURING THEIR SUMMIT LEVEL CONFERENCE AT BONN ON JULY 16 AND 17, 1978, THE HEADS OF STATE AND
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PAGE 03 WARSAW 07365 01 OF 02 231317Z

GOVERNMENT OF CANADA, FRANCE, THE FEDERAL REPUBLIC OF GERMANY, ITALY, JAPAN, THE UNITED KINGDOM AND THE UNITED STATES AGREED ON THE FOLLOWING DECLARATION ON THE HIJACKING OF AIRCRAFT:

1. THE HEADS OF STATE AND GOVERNMENT, CONCERNED ABOUT TERRORISM AND THE TAKING OF HOSTAGES, DECLARE THAT THEIR GOVERNMENTS WILL INTENSIFY THEIR JOINT EFFORTS TO COMBAT INTERNATIONAL TERRORISM.

"TO THIS END, IN CASES WHERE A COUNTRY REFUSES EXTRADITION OR PROSECUTION OF THOSE WHO HAVE HIJACKED AN AIRCRAFT AND/OR DOES NOT RETURN SUCH AIRCRAFT, THE HEADS OF STATE AND GOVERNMENT ARE JOINTLY RESOLVED THAT THEIR GOVERNMENTS SHOULD TAKE IMMEDIATE ACTION TO CEASE ALL FLIGHTS TO THAT COUNTRY.

"AT THE SAME TIME, THEIR GOVERNMENTS WILL INITIATE ACTION TO HALT ALL INCOMING FLIGHTS FROM THAT COUNTRY, AND FLIGHTS FROM ANY OTHER COUNTRY BY THE AIRLINES OF THE COUNTRY CONCERNED.

"THE HEADS OF STATE AND GOVERNMENT URGE OTHER

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PAGE 01 WARSAW 07365 02 OF 02 231319Z
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IO-13 /123 W

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O R 231206Z AUG 78
FM AMEMBASSY WARSAW
TO SECSTATE WASHDC IMMEDIATE 6949
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 2 OF 2 WARSAW 7365

GOVERNMENTS TO JOIN THEM IN THIS COMMITMENT."
"IT IS SUGGESTED THAT ANY GOVERNMENT PREPARED TO
ASSOCIATE ITSELF WITH THE DECLARATION SHOULD SO
NOTIFY, PREFERABLY IN WRITING, THE PRESENTATIVES
OF THE 7 GOVERNMENTS IN ITS CAPITAL. IN ANY CASE,
PUBLIC ANNOUNCEMENT BY SUCH GOVERNMENT OF ITS
POSITIVE RESPONSE TO THIS INVITATION WOULD BE
APPRECIATED BECAUSE OF THE WIDER IMPACT THOS WOULD
HAVE ON WORLD PUBLIC OPINION.

"IN THE NAME OF THE 7 GOVERNMENTS I HAVE THE HONOR
TO INVITE THE GOVERNMENT OF THE PEOPLE'S REPUBLIC
OF POLAND TO GIVE ITS SUPPORT TO THE FIGHT AGAINST
TERRORISM THROUGH ASSCIATING ITSELF WITH THE
DECLARATION ON THE HIJACKING OF AIRCRAFT."

5. FRG AMB CONFIRMED THAT HE WAS UNDER INSTRUCTIONS
NOT TO GET INTO DETAILS ON HOW OTHER DECLARANTS
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PAGE 02 WARSAW 07365 02 OF 02 231319Z

WOULD PARTICIPATE IN POST HIJACKING CONSULATIONS

(PARA 4 REF B).

6. FRENCH CHARGE OBJECTED TO SECOND-LAST PARAGRAPH OF DRAFT (BEGINING " IT IS SUGGESTED...") AS GOING BEYOND FACTUAL MATTERS, BUT SEVERAL OTHER REPRESENTATIVES POIINTED OUT THAT THIS PARA MAINLY EXPLAINS HOW ASSOCIATION COULD BE ACCOMPLISHED AND EXLUCDES NO METHOD WHICH ANY GOVERNMENT MIGHT CHOOSE, INCLUDING PRIVATE AS OPPOSED TO PUBLIC SUPPORT. THE JAPANESE AMB, MAKING ONE OF HIS RARE STATEMENTS ON THE WHOLE SUBJECT, INSISTED STRONGLY THAT, EVEN IF IT WERE NOT INCLUDED IN THE NOTE VERBALE, THE SENSE OF THIS PARA MUST BE CONVERYED ORALLY TO THE GOP.

7. COMMENT: THE FRENCH, HERE AT LEAST, ARE BEGINNING TO BACK-PEDAL SOMEWHAT AND I EXPECT IN THE FINAL ANALYSIS WILL AT LEAST AGREE THAT ALL OF USE WILL TRANSMIT NOTES VERBALE. I WOULD APPRECIATE DEPT'S VIEW AS TO WHETHER PARA DISCUSSED PARA 6) GOES BEYOND INSTRUCTIONS CONVEYED STATE 212172. FURTHERMORE, BEFORE OUR NEXT MEETING AUGUST 28 IT WOULD BE HELPFUL IF WE HAD A RUNDOWN OF RESULTS THESE CONSULTATION IN OTHER EAST EUROPEAN CAPITALS. SCHAUFLE

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